

# Fiscal Year July 1, 2020-June 30, 2021

# **CITY COUNCIL**

Colin A. Byrd, Mayor
Emmett V. Jordan, Mayor Pro Tem
Judith F. Davis
Leta M. Mach
Silke I. Pope
Edward V.J. Putens
Rodney M. Roberts

# **BUDGET PREPARATION STAFF**

Laura Allen, City Treasurer
David E. Moran, Assistant City Manager
Anne Marie Belton, Executive Associate
Beverly Palau, Public Information and
Communications Coordinator

# **CITY MANAGER**

Nicole Ard

# **DEPARTMENT DIRECTORS**

Mary Johnson, Human Resources
Dale Worley, Information Technology
Elizabeth Park, Greenbelt CARES
Terri Hruby, Planning &
Community Development
Richard Bowers, Police
James Sterling, Public Works
Joe McNeal & Greg Varda, Recreation (Acting)
Todd Pounds, City Solicitor

# **HOW TO USE THIS BUDGET BOOK**

The budget is the city organization's operational master plan for the fiscal year. This section is designed to acquaint the reader with the organization in order to get the most out of the information contained herein.

The budget is divided by tabs into sections, and a <u>Table of Contents</u> is included at the beginning of the book.

The <u>City Manager's Message</u>, in the very front of the book, summarizes what is going on in the budget and tells the story behind the numbers. It identifies major issues, notes decisions to be made by the City Council when adopting the budget, and conveys a thorough understanding of what the budget means for this fiscal year.

A <u>Table of Organization</u> is provided for the entire city organization. Tables of Organization for each department are located with the departmental budgets.

A budget summary is presented in the <u>General Fund – Revenues and Expenditures</u> section. Included in this summary are listings of total revenues and expenditures for the remainder of this fiscal year (estimated), next fiscal year, and past years. Expenditures are broken down into three categories: personnel expenses, other operating expenses, and capital expenditures. A one-page "executive summary" of all of the above is also included.

**Departmental Expenditures** are grouped by activity. Each section includes:

- Narratives describing the department or division's mission, goals and objectives;
- FY 2020 accomplishments;
- FY 2021 issues and services;
- A table of organization;
- Personnel details;
- Past and projected expenditures; and
- Measures by which to judge the performance of the department during the next fiscal year, including how services are rated by citizens. Scores are rated on a scale of 1 (poor) to 5 (excellent).

Budget comments are also included which explain significant revenue and expenditure issues within each budget.

The <u>Analysis and Background</u> section contains charts and graphs that further describe the city's condition including background reports on budget issues, a debt service schedule, and demographic information.

Finally, a **Glossary** at the back of the book defines technical terms used throughout the budget document.

ii INTRODUCTION

# **TABLE OF CONTENTS**

	How to Use this Budget Book	ii
	City Council Letter	vii
	City Manager's Budget Message	ix
	Budget at a Glance	xviii
	Summary of All Funds Chart	xix
	Budget Summary	xx
	Summary of All Funds	xxi
	GFOA Budget Award	xxii
GE	ENERAL FUND SUMMARY OF REVENUES & EXPENDITURES	
	General Fund Summary	1
	Revenue and Expenditure Charts	2
	Revenue Summary	4
	Assessable Base Detail	7
	Sources of Revenue	8
	Summary of Changes to Expenditures	18
	Expenditure Summary	19
	Organizational Chart	24
	Personnel Staffing – Summary of All Departments	25
GE	ENERAL GOVERNMENT	
	Accomplishments and Issues and Services	27
	Dashboard	35
	Personnel Staffing	36
	Organizational Chart	37
	City Council	38
	Administration	40
	Economic Development	42
	Elections	44
	Human Resources	46
	Finance	48
	Information Technology	50
	Legal Counsel	52
	Municipal Building	53
	Public Information and Community Promotion	54
	Public Officers Association	56

# **PLANNING & COMMUNITY DEVELOPMENT**

Accomplishments and Issues and Services	57
Personnel Staffing	73
Organizational Chart	73
Planning	74
Community Development	76
PUBLIC SAFETY	
2019 In Review	79
Dashboard	85
Issues and Services	86
Personnel Staffing	88
Organizational Chart	89
Police	90
Animal Control Dashboard	93
Animal Control	94
Fire and Rescue Service	96
PUBLIC WORKS	
Accomplishments and Issues and Services	97
Dashboard	
Sustainability Efforts	121
Personnel Staffing	122
Organizational Chart	124
Distribution of Public Works Salaries	125
Public Works Administration	126
Maintenance of Multi-Purpose Equipment	128
Street Maintenance	130
Four Cities Street Cleaning	134
Waste Collection and Disposal	136
City Cemetery	
Roosevelt Center	139
GREENBELT CARES	
Accomplishments and Issues and Services	141
Personnel Staffing	154
Organizational Chart	
Greenbelt CARES Youth and Family Services Bureau	
Greenbelt Assistance In Living Program	158
Service Coordination Program	160

# **RECREATION AND PARKS**

	Accomplishments and Issues and Services	163
	Comments on Recreation Programs	185
	Personnel Staffing	190
	Departmental Summary	191
	Organizational Chart	192
	Dashboard	193
	Recreation Administration	194
	Recreation Centers	196
	Aquatic and Fitness Center	198
	Community Center	202
	Greenbelt's Kids	204
	Therapeutic Recreation	206
	Fitness & Leisure	208
	Arts	210
	Special Events	212
	Parks	214
M	USEUM, MISCELLANEOUS AND FUND TRANSFERS	
	Grants and Contributions	217
	Greenbelt Connection	219
	Greenbelt Museum Accomplishments and Issues and Services	221
	Non-Departmental	
	Fund Transfers	232
01	THER FUNDS	
	Cemetery Fund	235
	Debt Service Fund	
	Bond Principal and Interest Payment Schedule	
	Replacement Fund	
	Special Projects Fund	
	Agency Funds	
	Green Ridge House Fund	
	Green Ridge House Organizational Chart	

# **CAPITAL IMPROVEMENTS FUNDS**

Capital Projects Listing and Prioritization Process	257
Capital Expenditure Summary	
Capital Projects Fund	
Summary of Capital Projects	
Building Capital Reserve Fund	264
2001 Bond Fund	
Greenbelt West Infrastructure Fund	269
Community Development Block Grant Fund	271
ANALYSIS AND BACKGROUND	
The Budgeting Process	273
Budget Calendar	275
Budget & Accounting Information	276
Relationship Between the Capital and Operating Budgets	280
General Fund Revenues and Expenditure (Past Ten Years)	281
Maryland State Retirement Agency Billings	282
City Workforce Demographics	283
Greenbelt School Populations	283
General Pay Plan for Classified Employees	284
Position Classifications for Classified Employees	285
Police Pay Scale	286
Command Staff Pay Scale	287
Annual Growth in CPI	288
Commercial Floor Area	288
Population and Housing Units Charts	289
Number of Dwelling Units by Type	289
Grants Awarded/Expected	290
Swimming Facilities Rate Comparison	293
Tax Rate Comparison	294
GLOSSARY	295
CITY MAP	298

# CITY OF GREENBELT, MARYLAND

25 CRESCENT ROAD, GREENBELT, MD 20770



CITY COUNCIL
Colin A. Byrd, Mayor
Emmett V. Jordan, Mayor Pro Tem
Judith F. Davis
Leta M. Mach
Silke I. Pope
Edward V.J. Putens
Rodney M. Roberts

June 8, 2020

# Dear Greenbelt Residents:

Enclosed is the City of Greenbelt's Adopted Budget for the fiscal year beginning July 1, 2020, and ending June 30, 2021 (FY 2021). The City Manager submitted a proposed budget to the City Council on April 14, 2020.

The past four months have been an unprecedented time for our City and Nation. Federal and State "Stay at Home" orders were aimed to contain and eradicate the global health pandemic, COVID-19. However, economic experts anticipate that local governments might be impacted for years to come as residents and businesses face difficulty earning income to pay for food, gas, rent, mortgages, taxes and fees. Even if someone can afford to, they may not feel comfortable to be inside retail stores, theaters or restaurants. These and other transactions impact revenue that fund City services. City revenues will be uncertain for some time.

City Council accepted the City Manager's recommendation that until a better financial picture is known, staff will continue cost saving measures and defer personnel and capital project related expenditures until January 2021. Council will periodically review revenues. This will help to protect the City's long-term sustainability, preserve continuity of essential service delivery, and maintain the City's ability to respond to a long-term COVID-19 emergency response and recovery effort, as well as a response to any other emergency that might arise during this time, such as a tornado or manmade disaster. City Council held eight virtual work sessions, as well as two virtual public hearings in April and May, to review and study the proposed budget. As always, community interest and comments were greatly appreciated.

The \$29.1M adopted FY 2021 budget reflects a 11.5% decrease in expenditures from the FY 2021 proposed budget and a 6.5% decrease from the FY 2020 adopted budget. There is no increase on the City's Real Property tax rate or fees. As noted, the adopted budget defers many capital projects

A NATIONAL HISTORIC LANDMARK

PHONE: (301) 474-8000 www.greenbeltmd.gov

that are not receiving grants or other non-City funding. The City hopes to move forward on the WMATA Trail which has received both State and developer funding for construction. Projects funded in FY 2020 will continue until completion. Employee compensation, such as cost of living and performance merit increases, are deferred. Several vacant positions will not be filled, and travel for non-essential training has been deferred.

Council recognizes the need for City resources to supplement Federal, State and County relief efforts to support neighbors and businesses in need. As the emergency and recovery efforts continue, City expenditures will reflect relief activities. The City will continue to seek Federal and State funds and community partnerships to help do so.

The City, State, and Nation will beat COVID-19. The financial steps taken in this budget will help the City ensure long-term sustainability and continuity of essential services. We are proud to continue Greenbelt's legacy as a planned community providing exceptional service. Thank you for your support and the opportunity to represent you.

Sincerely,

Colin A. Byrd, Mayor

Emmett V. Jordan, Mayor Pro-Tem

dith F. Davis, Council Member

Leta M. Mach, Council Member

Silke I. Pope, Council Member

berts, Council Member

Edward V.J. Putens, Council Member

VIII

# CITY OF GREENBELT, MARYLAND

OFFICE OF THE CITY MANAGER

25 CRESCENT ROAD, GREENBELT, MD. 20770

April 14, 2020



Nicole C. Ard City Manager

Honorable Mayor and City Council,

Enclosed is the City of Greenbelt's Proposed Fiscal Year 2021 Budget. These numbers were finalized as COVID-19 was unfolding and will need to be adjusted during the budget process as more information becomes available. In many sections of the budget, the narrative has been updated to specify the steps departments have taken to respond.

The proposal outlines the City's operational plans, financial forecast, goals, accomplishments and service level trends. It is anticipated that the City's tax base will be severely impacted by COVID-19 pandemic-related job loss and furloughs, delays in disaster relief to individuals and businesses, and deferral of taxes and fees offered by the State and Federal governments. Similarly, taxes and fees tied to commercial activity and/or City services will be severely impacted by closed businesses and City facilities. This includes income, amusement, personal property (including corporate), and lodging taxes, as well as Highway User Revenue, red light camera, speed camera and parking citation fines. Commercial abatements are expected to increase significantly due to forced business closures, and will likely impact FY 2021 and the next several fiscal years given the state's practice of enabling retroactive abatements. Revenues are detailed in the Revenue Section of the Proposed Budget, as well as the accompanying chart.

The numbers in the FY 2021 Proposed Budget were finalized as COVID-19 was unfolding. It is my recommendation that the Council consider using fund balance, and deferring the following items to adjust the budget as our new economic reality unfolds:

- 1. Filling certain positions;
- 2. Non-loan or grant funded capital projects; and
- 3. Employee performance merit increases and cost of living adjustments.

We recently learned employee health insurance premium costs will not increase; a savings of approximately \$150,000 which has not been factored into the proposed budget. The proposal does not recommend tax rate increases or additional staff.

It is my goal to adjust our spending given the impacts to our revenue in order to protect our current employees' jobs. The City managed the most recent recession with that goal in mind. It's my recommendation that this goal be adopted for this crisis as well.

The FY 2021 Proposed Budget includes funds to complete the final phase of the Police Station's heating and air conditioning repair to address unsuitable workplace conditions, as well as previously committed reclassifications for five employees working out of class and already discussed with Council in 2019. Police academy recruits and cadets will continue their training and assignments in preparation for joining the City force. Five of those recruits will be graduating later this month. The City has not completed collective bargaining with the Fraternal Order of Police.

The Proposed Budget continues compliance with established City debt policy and fund balance guidance as well as funding the annual stipend to the Friends of Old Greenbelt Theatre and contributions to community non-profit service providers.

As the COVID-19 pandemic unfolds and the City and all levels of governments respond and plan for an unknown future, the Proposed Budget attempts to solely maintain essential services based on anticipated return to lifted social distancing practices by June; however, this situation may evolve with a recovery window of up to 24 months. I am assessing the need to discontinue paying certain non-classified employees (part-time, seasonal) should recreation services not return to operation by June 1, 2020. Every effort will be made to retain these employees, their knowledge, skills and experience, in anticipation of the return of City programs and activities.

This assumes that lessened restrictions on public facilities and businesses may begin in June, yet may not return until September or later. The goal during the pandemic has been to support the State and County Health and Emergency Management leaders in the fight to protect public and employee health, safety and continuity of government operations. As the City prepared and responded to the pandemic, a new way of operating was thrust upon the organization. The City may continue some practices, recognizing cost savings or efficiency. Additional investment or support may be needed to operate in a post-COVID-19 pandemic environment.

While there are many competing needs facing the City, the intent of the Proposed Budget as in the past, is to continue to build capacity to protect community investment in individuals, families, and neighborhoods. Most management objectives remain the same, as well as affiliated accomplishments achieved. While recent years realized new revenue and builder support for services given construction of new residential homes in the Greenbelt Station Subdivision, that construction has ended and the builder funds are being used to build the trail that the builder was supposed to build, the WMATA Connection Trail. No additional funds will come from that source for services like police, public works, or recreation. City staff will soon take over maintenance of the park, roads, and other infrastructure in addition to the current police patrols and park trash collection, and periodic

recreation activity. Similarly, future revenue from that neighborhood, income tax or property tax, may not be enough to solely support the community's desired public recreation facilities, and as Council committed to address recreation services in Greenbelt West overall during Council's Spring 2020 goal setting session.

In fact, while residential property tax revenue had been increasing (most likely attributed to regional trends and new local development), commercial real property and related personal property taxes have declined for several years. The City of Greenbelt primarily relies on Real Property Tax revenue to comprise the General Fund; however, other revenue sources also support services such as roads, police, park maintenance, counseling, equipment and buildings. Funds from employment and business conducted at movie theatres, hotels, restaurants, gas stations and motor vehicle registrations are among those that generate additional City revenue. The General Fund also helps pay the City's debt payments in compliance with City debt and Fund Balance policies. The General Fund also supplements user fee-paid services like recreation. Other user fees include those collected when service is provided such as during commercial and residential code inspections. The Waste Collection Fee and the Recycling Only rates remain the same at \$70 per quarter and \$36 per year, respectively. Fees and Daily Admission rates at the Aquatic & Fitness Center are the same. Fees are limited to users of the recreation services. However, given COVID-19 required closures, facilities may remain closed until June, possibly longer.

As noted in the past, fund balances should be preserved at a level that supports sustainability, particularly for the General Fund which supports essential government services. While the General Fund's fund balance was used in recent years, in contrast, use of fund balance during this pandemic is the very reason such a reserve exists - to support emergency preparation, response, and recovery. GFOA recommends maintaining a level equivalent to two month's operational expenses, often considered at a level of generally 15%; I concur. However, I am recommending maintaining the General Fund's fund balance to at least 12-13% as the City does not know the extent to which this disaster will continue to unfold; other non-related emergencies may develop and require additional resources; and should revenue projections or cash flow become further stressed, for example, large commercial real estate tax abatements are actualized at past years' levels throughout the next several fiscal years, the City needs to be prepared.

This is an unprecedented situation and exacerbates the existing concern regarding the potential fluctuation of the commercial real estate tax base, the long list of deferred capital projects like building and infrastructure repair and replacement. As noted in past years and last month, without reduced future expenditures and/or future revenue enhancements, the organization will continue to be challenged in maintaining current services and restricted in creating new initiatives or service that require additional resources. Several long-term initiatives from Council's 2018 Goal Setting Session fa-

cilitated by the Novak Group continue to be reflected in the Proposed FY 2021 Budget. However, most of the top and high priorities set during Council's February 2020 annual goal setting session are deferred.

# **COUNCIL GOALS**

In February 2020, Council met with the Novak Group to review priorities. Council reaffirmed Factors Critical for Greenbelt's Long-Term Success, some on-going initiatives, as well as new top and high priority action steps for the next fiscal years with emphasis on key action in the next 12 to 18 months. More detailed action steps, including longer term activities are outlined within the departmental management by objectives in each proposed departmental budget. Also listed are a sampling of the accomplishments achieved in FY 2020. While Council has not met to formally adopt these factors and goals, based on the discussion the following outlines funds and resources affiliated with each goal.

# **Factors Critical for Greenbelt's Long-Term Success:**

- Enhance Sense of Community
- Economic Development and Sustainability
- Improve Transportation Opportunities
- Maintain Greenbelt as an Environmentally Proactive Community
- Improve and Enhance Public Safety
- Preserve and Enhance Greenbelt's Legacy as a Planned Community
- Promote Quality of Life for all Residents
- Provide Excellent Constituent Services
- Maintain and Invest in Infrastructure

# PROPOSED WORK PLAN FY2020-FY2022

The following high priority areas will help staff develop a work plan supplemented by weekly city reports, monthly finance reports and quarterly City Manager's updates that report progress on action, budgeting and financial considerations to obtain Council feedback on short and long-term plans for the City and each department.

XII

# 2020 City Council Workplan



# **Outcomes**



# Enhance Sense of Community

TOP PRIORITY

· Work to Improve Dog Park

HIGH PRIORITY

· Finish gateway signage project



# Economic Development and Sustainability

• Develop community development policies



• Continue to implement outreach tools Improve Transportation Opportunities TOP PRIORITY

• Greenbelt Road streetscape

### HIGH PRIORITY

· Shuttle



# Maintain Greenbelt as an Environmentally Proactive Community

 Complete City street projects – begin construction on Cherrywood complete street
 Dam repair near completion/redo the parking lot as environmentally sound and inviting



•Completing WMATA Trail Permits

Improve and Enhance Public Safety
TOP PRIORITY

- Armory acquisition
- · Transition to County CAD System



# Preserve and Enhance Greenbelt's Legacy as a Planned Community

### TOP PRIORITY

· Finalize NCO zoning

### HIGH PRIORITY

Roosevelt Center Arts District



# Promote Quality of Life for all Residents

### TOP PRIORITY

· Enhance Recreation in Greenbelt West



# Provide Excellent Constituent Services

### HIGH PRIORITY

- Work with schools to explore public-private partnership for non-renovated schools
- · Continue to Advocate against the Maglev



# Maintain and Invest in Infrastructure

### **TOP PRIORITIES**

- Office space reallocation and space utilization study
- · Senior housing opportunities
- · Refine capital projects funding policy

Facilitated by TheNovakConsultingGroup.com

High priority items to address the Factors Critical for Long-Term Success:

- Complete the City Facility Space Study and Security Needs (Building Capital Reserve Fund, two projects including access card reader and CARES facility)
- Acquire the Former Armory (Capital Projects- no funds budgeted at this time, advocacy with Volunteer Fire Company to State continues)
- Continue to Promote and Explore Private Senior Housing Opportunities (no funds, General Fund)
- Enhance Recreational Opportunities in Greenbelt West (Capital Projects and Greenbelt West Fund, including over \$2 Million budgeted for the WMATA Trail construction project, with \$325,000 in State bond bill funding secured)
- Continue Advocacy for State, Federal and grant funding to engineer, design, and construct the Greenbelt Road Streetscape Project (Capital Projects, no funds budgeted at this time).
- Improve the Existing Dog Park (Capital Projects, work will also address continued effort to site a future park and work with the private sector on possible sites).
- Continue to Work with County and Local Groups to Finalize the Neighborhood Conservation Overlay Zone (General Fund funded staff support).

There are several on-going issues that staff will monitor, including Federal priorities and funding, tax payer burden including the County tax differential, sustainability, services for individuals requiring special assistance, and compliance with City policies such as debt and fund balance. Staff continues to monitor federal priorities impacting not only City operations, but also the local economy. COVID-19 has added an additional level of uncertainty regarding Federal funding, priorities, and future availability of grants and subsidies that have supplemented limited city resources to provide services like housing for senior citizens and the disabled, energy and sustainability, family services, public safety, as well as infrastructure. While the City anticipates some level of Federal reimbursement via the County and State, as seen with the relief being distributed to the private sector and individuals, there may be a delay, significant restrictions or changes when time comes to support local governments. The City may not get reimbursed. It is all in flux. FEMA reimbursement of eligible expenses could be at \$.75/per \$1.

To further help reduce taxpayer burden, the City will continue to advocate for adjustment of the County tax differential to better reflect City investment in services, facilities, and equipment. Prince George's County lowers the property tax rate paid by City residents. The lower tax rate paid to Prince George's County and the Maryland-National Capital Park and Planning Commission (M-NCPPC) is called the tax differential. Greenbelt residents pay a lower County tax rate per \$100 as-

XIV

sessed valuation and a lower M-NCPPC tax rate than residents living in unincorporated areas of the County. As in past years, a detailed breakdown of the tax rates is in the Analysis and Background section of this document.

Regarding Green Ridge House, the City's agreement with the Federal Housing and Urban Development Department for Green Ridge House was renewed with Green Ridge House designated as a Section 202 property serving seniors. Existing non-senior, disabled tenants have been grandfathered as residents. Significant facility needs continue to be addressed using the enterprise fund's reserves which are dedicated solely to Green Ridge House. For example, recent repairs included elevator work for the 40 year old building managed by Community Realty. On the human scale, grants have been secured to provide some residents with caseworker and home health aide and other related services through the City's GAIL program. Special appreciation is extended to the company for moving an employee into an empty unit to help serve residents during the pandemic.

Regarding environmental sustainability, please note that Greenbelt continues to meet and exceed both State of Maryland and Metropolitan Washington Council of Government's (MWCOG) reduction of greenhouse gas emissions goals. The City continues to actively pursue State grants to support further energy efficiency improvements. The City is on the second vendor for a Solar Farm Purchase Project. Further, the City's electric agreement with its current provider was extended in anticipation that the Solar Farm agreement, when in place and operational with wind credits, will be good for the planet and provide costs savings. The City has also supported State legislation and research to better help position residents and property owners for better utility agreements and rates.

Capital improvements in Greenbelt are funded through four funds: Capital Projects Fund, the Building Capital Reserve Fund, the Community Development Block Grant Fund, and the Greenbelt West Infrastructure Fund. In FY 2021, this primarily reflects the WMATA Connection Trail at about \$2 Million and State Highway User Revenue or Community Development Block Grant funded road repair or replacement. Successful capital projects recently completed or underway in FY 2020 include: completion of the Old Greenbelt Theatre roof repair and HVAC replacement; preparatory work and conservation plan for the upcoming grant funded repair and preservation of the "Mother and Child" and historic bas reliefs; upcoming completion of the State mandated and State low-interest loan funded Greenbelt Lake Dam Repair project; road resurfacing throughout the City (using State Highway User Revenue Funds and Federal Community Development Block Grant Funds respectively); Hanover Parkway Bike Pathway Plan completion and recommendation; Bus Shelter improvements; Cherrywood Lane Green and Complete Street design completion; upcoming resurfacing of tennis courts at Braden Field and Lakecrest Drive; completion of the Gateway Signage Design; securing an engineer to assist with a scope for Lakecrest and American Legion Drive Intersection engineering; and various concrete and sidewalk repairs. Various other on-going planning efforts include work to address the

Bus Stop Safety and Accessibility Plan, the Pedestrian and Bicycle Master Plan, and the Gateway Signage Improvement Plan.

Federal Community Development Block Grant funds have been used to support infrastructure. An application has been submitted for future Community Development Block Grant funding. In addition, future federal funding availability continues to be monitored. CDBG may be an area to support appropriation for additional City or non-profit provided social services, including affordable housing, Post-COVID-19.

The Building Capital Reserve Fund is funded primarily to replace the last portion of the air handler system at the Police Department, about \$190,000; around \$46,000 for security improvements in City facilities; and \$100,000 to address space and facility needs for departments including Greenbelt CARES. This may be impacted by the new operating processes and environment post-COVID-19. The Public Works Department was tasked with completing the RFQ process for architectural services to support space study of existing City facilities and assess future space need and improvements.

The proposed Replacement Fund supports the purchase of vehicles and equipment. It includes the replacement of the City's large bucket truck at \$205,000 and several other vehicles and equipment items for total proposed expenditures of \$448,000. There is an opportunity to defer some/all of these vehicle purchases to address COVID-19 shortfalls. The condition of the fleet, along with the replacement schedule will be monitored and revisited following recovery of the pandemic.

While not a part of the City's Replacement Fund, Council is thanked for previously authorizing the release of funds to the Greenbelt Volunteer Fire Company to expedite the purchase of a new fire engine during FY 2020, a fiscal year earlier than anticipated.

Regarding debt service policy, the City continues to be in compliance. In addition, staff continues to work with the financial advisors and trustees to monitor the TIF. In follow-up to my recommendation last year, I along with the City Treasurer and Assistant City Manager met with financial advisors from Davenport to address long-term sustainable planning for debt, capital, and operational matters. City staff is assessing the feasibility of their refunding proposal. In addition, the City's voterapproved low interest loan for repairs to Greenbelt Lake Dam yielded a lower than anticipated rate of about .4%, generating a savings of about \$20,000 annually.

# **APPRECIATION**

The pandemic response has made government operations and budgeting more challenging. Yet City employees continue to rise to the occasion. Staff crafted a budget initially designed to meet many community and organizational needs, only to be spoiled by a rapidly changing global health crisis and subsequent financial markets drop, unemployment, and government ordered "stay at home" and

XVI

business closures. The revised proposed budget reflects deferred priorities yet continued commitment to the community and City employees. Council and the community's consideration during this time are appreciated.

Special thank you to Ms. Laura Allen, City Treasurer, who coordinated budget preparation; Mr. David Moran, Assistant City Manager; Ms. Anne Marie Belton, Executive Associate; Ms. Beverly Palau, Public Information and Communications Coordinator; and department and division directors, supervisors, and employees City-wide. I am proud that 24-hours a day/7 days a week, and during this pandemic especially, City employees have demonstrated courage, compassion, creativity, and dedication. City employees provide safety, assistance, and joy to our neighbors and businesses, often while facing personal challenges at home. I cannot thank you enough for your bravery during this uncertain time. You each bring unique value, skills and experience that cannot be replaced. Working together we will help our community, organization, and each other recover as quickly as possible. I believe in each of you and am committed to you and your family's safety during this global disaster.

Respectfully Submitted,

Midlelled.

Nicole C. Ard City Manager

# BUDGET AT A GLANCE

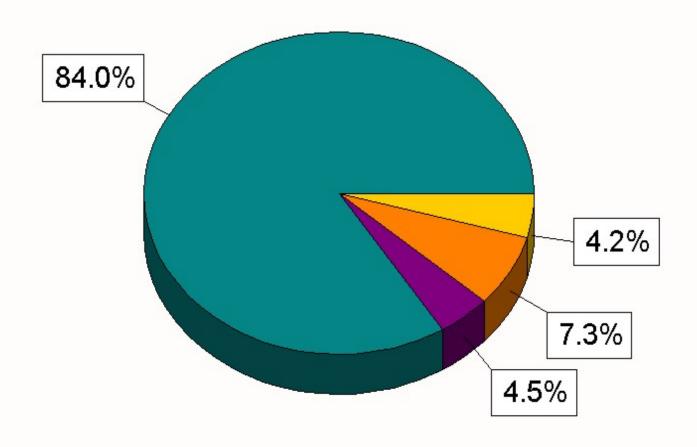


- \$29,142,800 Adopted General Fund Expenditure Budget, a \$3,875,850 or 6.5% decrease from the FY 2021 Proposed Budget, largely due to Covid-19 revenue reductions of \$3,358,200. Adopted Revenues are \$29,622,835.
- Residential property assessments are estimated to increase 6.3% and commercial properties are expected to increase 4.8%.
- Highway User Revenue adopted at \$284,950.
- 36.3% of all General Fund expenditures go to Public Safety.
- No pay adjustment for classified employees (COLA and merit/step increase).
- Residential waste collection fee remains the same \$70 per quarter or \$280 per year.
- All proposed projects in the Building Capital Reserve and Capital Projects Funds totaling \$2.2 Million were deferred due to Covid-19 revenue impacts. \$2,030,000 for the WMATA Connection Trail is budgeted in the Greenbelt West Fund.
- At the end of FY 2021, the city's Undesignated and Unreserved fund balance is estimated to be \$6.5 million or 19.8% of Total Expenditures.

XVIII

# **Summary of Budget Expenditures**

FY 2021 Adopted Budget



General Fund

Special Revenue Fund

Capital Projects Fund

Enterprise Fund

\$2,045 706,663 562,148 403,068 673,924 725,194 707,671 028,670 116,250	FY 2019 Actual Trans. \$30,166,197 \$1,593 814,252 413,035 408,476 \$1,637,356 \$1,197,902 1,361,889	FY 2020 Adopted Budget \$31,173,600 \$2,200 820,200 382,500 373,500 \$1,578,400	FY 2020 Estimated Trans. \$31,908,600 \$300 819,000 823,000 992,400 \$2,634,700 \$902,500	FY 2021 Proposed Budget \$32,981,035 \$2,100 1,033,200 476,000 368,000 \$1,879,300	FY 2021 Adopted Budget \$29,622,835 \$2,100 1,013,200 26,000 368,000 \$1,409,300
\$2,045 706,663 562,148 403,068 673,924 725,194 707,671 028,670 116,250	\$1,593 814,252 413,035 408,476 \$1,637,356 \$1,197,902 1,361,889	\$31,173,600 \$2,200 \$20,200 382,500 373,500 \$1,578,400 \$525,000	\$31,908,600 \$300 \$19,000 823,000 992,400 \$2,634,700	\$32,981,035 \$2,100 1,033,200 476,000 368,000 \$1,879,300	\$29,622,835 \$2,100 1,013,200 26,000 368,000
\$2,045 706,663 562,148 403,068 673,924 725,194 707,671 028,670 116,250	\$1,593 814,252 413,035 408,476 \$1,637,356 \$1,197,902 1,361,889	\$31,173,600 \$2,200 \$20,200 382,500 373,500 \$1,578,400 \$525,000	\$31,908,600 \$300 \$19,000 823,000 992,400 \$2,634,700	\$32,981,035 \$2,100 1,033,200 476,000 368,000 \$1,879,300	\$29,622,835 \$2,100 1,013,200 26,000 368,000
\$2,045 706,663 562,148 403,068 673,924 725,194 707,671 028,670 116,250	\$30,166,197 \$1,593 814,252 413,035 408,476 \$1,637,356 \$1,197,902 1,361,889	\$31,173,600 \$2,200 820,200 382,500 373,500 \$1,578,400 \$525,000	\$31,908,600 \$300 819,000 823,000 992,400 \$2,634,700	\$32,981,035 \$2,100 1,033,200 476,000 368,000 \$1,879,300	\$29,622,835 \$2,100 1,013,200 26,000 368,000
\$2,045 706,663 562,148 403,068 673,924 725,194 707,671 028,670 116,250	\$1,593 814,252 413,035 408,476 \$1,637,356 \$1,197,902 1,361,889	\$2,200 820,200 382,500 373,500 \$1,578,400 \$525,000	\$300 819,000 823,000 992,400 \$2,634,700	1,033,200 476,000 368,000 \$1,879,300	1,013,200 26,000 368,000
706,663 562,148 403,068 673,924 725,194 707,671 028,670 116,250	814,252 413,035 408,476 \$1,637,356 \$1,197,902 1,361,889	820,200 382,500 373,500 \$1,578,400 \$525,000	819,000 823,000 992,400 \$2,634,700	1,033,200 476,000 368,000 \$1,879,300	1,013,200 26,000 368,000
562,148 403,068 673,924 725,194 707,671 028,670 116,250	413,035 408,476 \$1,637,356 \$1,197,902 1,361,889	382,500 373,500 \$1,578,400 \$525,000	823,000 992,400 \$2,634,700	476,000 368,000 \$1,879,300	26,000 368,000
403,068 673,924 725,194 707,671 028,670 116,250	\$1,637,356 \$1,197,902 1,361,889	373,500 \$1,578,400 \$525,000	992,400 \$2,634,700	368,000 \$1,879,300	368,000
673,924 725,194 707,671 028,670 116,250	\$1,637,356 \$1,197,902 1,361,889	\$1,578,400 \$525,000	\$2,634,700	\$1,879,300	
725,194 707,671 028,670 116,250	\$1,197,902 1,361,889	\$525,000			\$1,409,300
707,671 028,670 116,250	1,361,889		\$902.500		
707,671 028,670 116,250	1,361,889		\$902 F00		
028,670 116,250			750Z,300	\$753,000	\$3,000
028,670 116,250		3,677,900	3,834,100	1,115,500	115,500
	0	0	0	0	0
	128,240	140,800	252,100	154,600	154,600
18,243	6,431,299	95,000	91,000	345,000	345,000
596,028	\$9,119,330	\$4,438,700	\$5,079,700	\$2,368,100	\$618,100
466,597	\$1,430,465	\$1,477,200	\$1,520,100	\$1,516,400	\$1,516,400
			\$41,143,100	\$38,744,835	\$33,166,635
		<del>Ĭ</del>	FY 2020	FV 2021	FY 2021
		· ·		_	Adopted
				_	Budget
1/2,936	\$29,911,119	\$31,139,100	\$31,271,810	\$32,925,900	\$29,142,800
60	60	60	60	60	40
				· ·	\$0
_	_	_	_		1,107,200
				*	0
				*	341,500 \$1,448,700
997,960	\$905,176	\$723,300	\$783,600	\$1,917,000	\$1,448,700
\$44,736	\$173,333	\$605,700	\$607,600	\$962,300	\$212,300
0	0	0	0	1,264,900	152,400
0	0	0	0	0	0
	128,240	140,800	252,100	154,600	154,600
36,114		1,850,000	219,500	2,030,000	2,030,000
196,250	\$5,518,686	\$2,596,500	\$1,079,200	\$4,411,800	\$2,549,300
316,947	\$1,374,307	\$1,501,700	\$1,523,100	\$1,560,400	\$1,560,400
684,093	\$37,709,288	\$35,960,600	\$34,657,710	\$40,815,100	\$34,701,200
	v 2018 Actual Trans. 172,936 \$0 0 385,750 612,210 997,960 \$44,736 0 0 115,400	Fiscal Years 2018 ummary of Budget Exty 2018 Actual FY 2019 Actual Trans.  172,936 \$29,911,119  \$0 \$0 0 \$0 385,750 \$489,727 612,210 \$415,449 997,960 \$905,176  \$44,736 \$173,333 0 0 0 0 115,400 \$128,240 36,114 \$5,217,113 196,250 \$5,518,686	Fiscal Years 2018 - 2021  ummary of Budget Expenditures  Y 2018 FY 2019 FY 2020  Actual Actual Adopted  Trans. Trans. Budget  172,936 \$29,911,119 \$31,139,100  \$0 \$0 \$0 0 0 \$0 385,750 489,727 300,000 612,210 415,449 423,300 997,960 \$905,176 \$723,300  \$44,736 \$173,333 \$605,700 0 0 0 0 0 0 115,400 128,240 140,800 36,114 5,217,113 1,850,000 196,250 \$5,518,686 \$2,596,500	Fiscal Years 2018 - 2021  ummary of Budget Expenditures  Y 2018 FY 2019 FY 2020 FY 2020  Actual Actual Adopted Budget Trans.  172,936 \$29,911,119 \$31,139,100 \$31,271,810  \$0 \$0 \$0 \$0 \$31,271,810  \$0 \$0 \$0 \$0 \$0 \$31,271,810  \$0 \$0 \$0 \$0 \$0 \$35,900  \$12,210 415,449 423,300 427,700  \$997,960 \$905,176 \$723,300 \$783,600  \$44,736 \$173,333 \$605,700 \$607,600  \$0 0 0 0 0 0  \$15,400 128,240 140,800 252,100  \$36,114 5,217,113 1,850,000 \$1,079,200	Fiscal Years 2018 - 2021  ummary of Budget Expenditures Y 2018 FY 2019 FY 2020 FY 2020 FY 2021  Actual Actual Adopted Estimated Proposed Trans. Trans. Budget Trans. Budget  172,936 \$29,911,119 \$31,139,100 \$31,271,810 \$32,925,900  \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$

Fiscal Years 2018 - 2021

FY 2021 Budget Summary									
Fund	Total All Funds	General Fund	Special Revenue Funds	Debt Service Fund	Capital Projects Funds	Enterprise Fund			
Revenue									
Taxes & Special Assessments	\$24,040,450	\$24,040,450			\$0				
Licenses & Permits	1,630,100	1,399,100	\$231,000		0				
Intergovernmental	1,779,035	1,104,435	82,500		592,100				
Interest	193,200	150,000	14,000	\$3,200	26,000				
Charges for Services	1,673,200	1,673,200	0		0				
Fines & Forfeitures	628,750	610,750	18,000		0				
Contributions	0	0	0		0				
Miscellaneous	300,800	280,200	20,600		0				
Fund Transfers	1,404,700	364,700	30,000	1,010,000	0				
Bond Proceeds	0	0	0	2,020,000	0				
Enterprise Fund	1,516,400	0	0			\$1,516,400			
Total Revenue	\$33,166,635	\$29,622,835	\$396,100	\$1,013,200	\$618,100	\$1,516,400			
Expenditures									
General Government	\$3,808,700	\$3,708,700	\$100,000		\$0				
Planning & Development	887,300	887,300	0		0				
Public Safety	11,276,500	11,194,000	82,500		0				
Public Works	3,935,500	3,780,900	0		154,600				
Social Services	1,225,000	1,225,000	0		0				
Recreation & Parks	8,257,800	6,222,800	5,000		2,030,000				
Miscellaneous	316,700	316,700	0		0				
Non-Departmental	1,872,900	765,700	0	\$1,107,200	0				
Fund Transfers	1,560,400	1,041,700	154,000		364,700				
Enterprise Fund	1,560,400					\$1,560,400			
Total Expenditures	\$34,701,200	\$29,142,800	\$341,500	\$1,107,200	\$2,549,300	\$1,560,400			
Projected Fund Balances									
July 1, 2019	\$13,623,761	\$5,266,664	\$842,875	\$337,268	\$4,203,480	\$2,973,474			
FY 2020 Expected Revenues	\$41,143,100	\$31,908,600	\$1,815,700	\$819,000	\$5,079,700	\$1,520,100			
FY 2020 Expected Expenditures	35,107,310	31,271,810	783,600	1,057,200	471,600	1,523,100			
Balances at June 30, 2020	\$19,659,551	\$5,903,454	\$1,874,975	\$99,068	\$8,811,580	\$2,970,474			
FY 2021 Budgeted Revenues	\$33,166,635	\$29,622,835	\$396,100	\$1,013,200	\$618,100	\$1,516,400			
FY 2021 Budgeted Expenditures	34,336,500	29,142,800	341,500	1,107,200	2,184,600	1,560,400			
Balances at June 30, 2021	\$18,489,686	\$6,383,489	\$1,929,575	\$5,068	\$7,245,080	\$2,926,474			



GOVERNMENT FINANCE OFFICERS ASSOCIATION

# Distinguished Budget Presentation Award

PRESENTED TO

# City of Greenbelt Maryland

For the Fiscal Year Beginning

July 1, 2019

Christopher P. Morrill

**Executive Director** 

The Government Finance Officers Association of the United States and Canada (GFOA) presented an award of Distinguished Presentation to the City of Greenbelt for its annual budget for the fiscal year beginning July 1, 2019.

In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operational guide, as a financial plan, and as a communication device.

The award is valid for a period of one year only. We believe our current budget continues to conform to program requirements, and we are submitting it to GFOA to determine its eligibility for another award.

XXII